

DESIGNING FOR DECOMMISSIONING WORKSHOP

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1) Workshop Purposes:

- ▶ encourage individual participation
- ▶ identify a range of issues
- ▶ generate a list of issues
- ▶ develop groupings of issues into "themes"

2) Approach:

- ▶ introduction and obtain agreement on workshop purposes and "focusing question"
- ▶ brainstorm issues relevant to focusing question
- ▶ group issues into themes (some issues fall into multiple themes)
- ▶ divide participants into equal size groups, each representing a theme
- ▶ each theme group develops important considerations and components in "Designing for Decommissioning"
- ▶ presentations by each theme group

3) Focusing Question:

What do you believe are the most important issues that face the mining industry in "Designing for Decommissioning?"

THEME: "GEO" ENVIRONMENTAL & ENGINEERING

Issues:

- 1) geotechnical - long term stability
- 2) comparison of other industry standards and requirements
- 3) designing for flexibility
- 4) behaviour of material (characteristics)
- 5) modelling
- 6) water release standards
- 7) test sites to verify design
- 8) zero effluent
- 9) perpetual maintenance
- 10) reducing liability
- 11) reintegration of reclaimed land into social context
- 12) ability to predict and quantify impacts
- 13) technology for tailings disposal
- 14) long term performance monitoring
- 15) models, confidence, time frame
- 16) changing technologies
- 17) understanding risk
- 18) target for zero maintenance
- 19) long term economic/environmental sustainability
- 20) design to meet land use needs
- 21) old school of thought
- 22) design for a specific recurrence interval
- 23) design from case studies
- 24) understanding conditions
- 25) international companies
- 26) mechanisms for design criteria

THEME: REGULATORY

Issues:

- 1) acceptance of design using B.A.T.
- 2) Federal vs. Provincial - duplication/conflicting
- 3) financial assurances
- 4) modelling
- 5) water release standards
- 6) zero effluent
- 7) perpetual maintenance
- 8) public involvement (acceptable end land use)
- 9) no net loss (range beyond wildlife/fish/habitat)
- 10) relationship of bond to actual cost/risk
- 11) old vs. new (different standards - different times)
- 12) operations that pre-date regulations
- 13) reducing liability
- 14) ability to predict and quantify impacts
- 15) long term performance monitoring
- 16) approval of design
- 17) mechanisms to account for changing times, standards, economics
- 18) understanding risk
- 19) lack of government direction
- 20) design to meet land use needs
- 21) more First Nations design and jurisdiction input
- 22) when is it done?
- 23) changing government direction and how do you plan for it
- 24) old school of thought
- 25) decommissioning standards
- 26) design for a specific recurrence interval
- 27) international comparisons
- 28) mechanisms for design criteria - reasonable and realistic

THEME: FINANCIAL

Issues:

- 1) what is realistic/priorities
- 2) financial assurances
- 3) systematic updates of costs
- 4) zero effluent
- 5) convincing B.O.D. to design for decommissioning
- 6) relationship of bond to actual cost/risk
- 7) reducing liability
- 8) mechanisms to account for changing times, standards, economics
- 9) understanding risk
- 10) long term eco/environ sustainability
- 11) old school of thought
- 12) mechanisms for design criteria - reasonable & realistic

THEME: PLAN

Issues:

- 1) company reporting policy - paper trail
- 2) designing in flexibility
- 3) modelling
- 4) convincing B.O.D. to design for decommissioning
- 5) what are design objectives
- 6) no net loss
- 7) old vs. new - different standards/times
- 8) reducing liability
- 9) reintegration of reclaimed land into social context
- 10) minimizing disturbed areas
- 11) models/confidence/time frame
- 12) design towards decommissioning
- 13) mechanisms to account for changing times, standards and economics
- 14) understanding risk
- 15) target for zero maintenance
- 16) holistic view - day 1 to end
- 17) time frame for decommissioning - liability
- 18) changing government directions & how do you plan for it
- 19) old school of thought
- 20) staged decommissioning

THEME: PUBLIC & STAKEHOLDER RELATIONS

Issues:

- 1) convincing B.O.D. to design for decommissioning
- 2) public involvement (acceptable end land use)
- 3) public response to results (need public confidence)
- 4) old vs. new - different standards/different times
- 5) operations that pre-date regulations
- 6) re-integration of reclaimed land into social context
- 7) models/confidence/time frame
- 8) approval of design
- 9) land ownership/public vs. private
- 10) understanding risk
- 11) design to meet land use needs
- 12) First Nations input - design and jurisdiction
- 13) old school of thought
- 14) public education

KEY POINTS FROM THEME GROUPS

1) "GEO" Environmental & Engineering

- ▶ have a sound understanding of site conditions and end land use objective
- ▶ define acceptable risk, based on prevailing social & economic conditions and recognizing that these are constantly changing over time
- ▶ design the decommissioning plan based on acceptable risk and at the least cost
- ▶ a "feed-back" mechanism is required to revisit the plan to account for changing conditions (physical, social & economic)

2) Regulatory

- ▶ must have a complete understanding of the major regulatory issues affecting decommissioning design:
 - the regulatory system/how was it developed
 - the review/approval system
 - standards and criteria
- ▶ even in the absence of design standards, industry has to "take the bull by the horns" and develop decommissioning plans. Absence of standards should not be viewed as a restriction - the process should be viewed as dynamic
- ▶ the regulatory system has to be interactive - "feed-back loop"
- ▶ move to self-regulation is inevitable/audits necessary
- ▶ public involvement is key to avoid impression of "fox in the chicken coop"
- ▶ Government/Industry Partnerships endorsed (eg. Potash)

3) Financial

- ▶ must determine what is realistic and establish priorities (eg. how realistic is "zero effluent"- nothing to decommission)
- ▶ decommissioning is now part of B.O.D.'s vocabulary - not so in the past, still a ways to go
- ▶ spend reclamation/decommissioning dollars while you are operating - reduce liability
 - ▶ question need/amount of financial assurance if you are designing for decommissioning - don't make it a disincentive to economic activity
- ▶ objectives have to be defined in order to develop a plan which you can then cost
 - ▶ difficulty in determining "costs" to future generations
- ▶ increase public awareness

4) Plan

- ▶ understanding risk is key, but complicated because standards are not clear
- ▶ in some cases technology has to be developed, therefore, you can't develop or cost the plan
- ▶ plan must be flexible to account for changes/unforeseen
- ▶ staged decommissioning is preferable - less cost and reduced liability
- ▶ discrepancies between Provincial/Federal regulations need to be reconciled - regulations can't be unachievable
- ▶ develop generic guidelines, then be site specific
- ▶ must determine end land use

5) Stakeholder & Public Relations

- ▶ Primary - any member of public who will have an interest and who may be affected (eg. First Nations, Prov/Fed government, project owners/shareholders)
- ▶ Secondary - special interest groups (no direct ties to project)
- ▶ involve primary stakeholders from the outset and keep involved throughout project life
- ▶ set objectives common to all primary stakeholders
- ▶ establish end land use/develop conceptual model
- ▶ allow feed-back leading to final concepts near time of decommissioning
- ▶ involve public in methods/technology to be used
- ▶ all of above to be done in atmosphere of "trust"; use education, consultation vs. information; be proactive not reactive

**ENVIRONMENTAL MANAGEMENT FOR
MINING**

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